## Congress of the United States

Washington, DC 20515

July 28, 2023

The Honorable Alejandro Mayorkas Secretary U.S. Department of Homeland Security Washington, D.C. 20528 The Honorable Antony J. Blinken Secretary of State U.S. Department of State Washington, D.C. 20520

Dear Secretary Mayorkas and Secretary Blinken:

The U.S. economy continues to benefit from our retention of highly skilled workers, predominantly advanced degree holders in the fields of science, technology, engineering, and mathematics (STEM) employed in critical industries in the United States. These professionals are scientists, inventors, healthcare workers, entrepreneurs, and talents who contribute to the United States' global competitiveness. These talented individuals are eager to live and work in the U.S., but the current immigration system is broken, making it nearly impossible for them to stay. Given decades long backlogs and increased recruitment by Canada of foreign STEM talent, the number of individuals who remain committed to waiting for an employment-based green card is unclear. As a result, we encourage the administration to make all employment-based visas current on the Visa Bulletin on October 1, 2023.

By definition, on October 1st (i.e., the first day of each government fiscal year), none of the available 140,000 employment-based green cards have been allocated yet for that fiscal year. Moreover, at the beginning of the year, it cannot be known how many of the people who either have already applied, or who will apply, for green cards will actually be eligible to receive a green card. Some number will be approved, and some number will be denied on one of the many statutory or discretionary grounds of ineligibility. Other individuals may even have lost their employer sponsor due to the recent layoffs in the tech sector or moved to a country with more straightforward immigration laws.

Over the past few years, the Department of State has been wildly inconsistent in how it has set the bulletin, creating confusion among those seeking employment-based green cards. Therefore, all eligible applicants who already have an approved employment-based Immigrant Petition (Form I-140) should have the opportunity to submit an I-485 application for adjustment of status between October 1<sup>st</sup> and October 31<sup>st</sup> of each fiscal year. This way, the administration can ensure that it will have sufficient applicants to award each of the available green cards—as it has been the case that many prior years have seen green cards go wasted rather than be issued to extremely deserving applicants. This fact is critical, because between FY 1992 and FY 2021, the federal government failed to issue at least 194,100 available employment-based green cards.<sup>1</sup> There is historical precedent to utilizing the Visa Bulletin to gauge interest in green cards, such as when President George W. Bush and his administration marked all dates as current in the July 2007 Visa Bulletin.

Thank you for your consideration of this important action. We look forward to continued collaboration on legislative and technical solutions to provide relief for our constituents in the backlog.

Sincerely,

<sup>&</sup>lt;sup>1</sup> https://crsreports.congress.gov/product/pdf/IN/IN11811

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